

REGIONAL PLANNING COMMISSION

EMERGENCY MANAGEMENT PERFORMANCE GRANT (EMPG) – FEDERAL FISCAL YEAR 2020

SCOPE OF WORK FOR OCTOBER 1, 2020 – SEPTEMBER 30, 2021

The purpose of this document is to serve as guidance to assist Regional Planning Commissions (RPCs) in drafting applications for EMPG 2020 funding. Detailed descriptions of the work elements and associated tasks identified below and staff hours will be required for applications to be considered complete. **Incomplete applications or applications requiring additional information will be returned for clarification.**

Each RPC applying under EMPG 2020 will be required to perform the work elements outlined below. Items listed under “Each RPC shall” must be referenced in all applications, while items listed under “Each RPC may” are allowable in applications, but not required. To receive reimbursement of the tasks accomplished, RPCs must follow the **Reporting Requirements** outlined under each work element.

In the application, RPCs should list which core capability gaps they are working on improving and/or sustaining for each task in their Scope of Work, based on the 2019 Vermont Threat and Hazard Identification Risk Assessment and State Preparedness Report (THIRA/SPR) gaps. The following Core Capabilities were rated as high or medium priority in the areas of Planning, Organization, and Training in the 2019 THIRA and SPR. For further information on these areas, core capabilities and the THIRA/SPR process, see the [FEMA Comprehensive Preparedness Guide 201](#), and the [FEMA website for Core Capability definitions](#). See the identified core capability gaps below:

- Mass Search & Rescue Operations
- Operational Communication
- Operational Coordination
- Public Health, Healthcare and Emergency Medical Services
- Planning
- Public Information and Warning
- Housing
- Natural and Cultural Resources
- Environmental Response, Health and Safety
- Critical Transportation
- Infrastructure Systems
- Mass Care
- Economic Recovery
- Health and Social Services

Preparedness:

1. Local Planning

Regional Planning Commissions (RPCs) will work with their local municipalities to update and submit Local Emergency Management Plans (LEMPs). Municipalities will report adoption of LEMPs through their RPCs with a LEMP municipal adoption form and plan. Municipalities will coordinate with Regional Planning Commissions (RPCs) for assistance in developing and exercising their LEMPs. VEM Regional Coordinators will coordinate with

RPCs on exercise and LEMP development. While exercising is not required for LEMPs, RPC staff may serve on the planning teams for municipal LEMP exercises. RPCs will work with local municipalities to update and submit their LEMPs in compliance with the standards outlined in the [LEMP Municipal Adoption Form](#).

LEMPs are due after Town Meeting Day but before May 1st of each year.

RPCs will compile LEMP information using the SharePoint document (LEMP Contact and Resource Database) before the final Friday of each month. The LEMP requires that a municipality’s Emergency Management Director (EMD) be included as the first of the three points of contact listed in the LEMP. These three points of contact are used by VEM to compile the EMD listserv.

Each RPC shall:

- a. Reach out to all municipalities within their region with the LEMP requirements and offers of assistance.
- b. Provide assistance to municipalities in completing their LEMP as requested, partnering with VEM Regional Coordinators.
- c. Conduct municipal training, as appropriate, for new municipal officials in how to complete their LEMP.
- d. Provide assistance to municipalities that decide to exercise their LEMP utilizing the Homeland Security Exercise and Evaluation Program (HSEEP), partnering with VEM Regional Coordinators, as appropriate. (Note - if an RPC is planning to **conduct** a LEMP exercise, the individual conducting the exercise must attend and pass the Homeland Security Exercise and Evaluation Program basic 2-day class and the exercise must use the HSEEP methodology).
- e. Once completed LEMPs are received:
 - i. Review LEMP to ensure it contains the required elements, as noted on the municipal adoption form.
 - ii. Send completed LEMP materials to VEM Regional Coordinator for their review and approval.
 - iii. Enter LEMP information into provided SharePoint document before the final Friday of each month.
- f. Reach out to the municipality to request updated contact information and update the SharePoint document with the new contact information if the LEMP information is incorrect.

Reporting Requirements:

- i. Provide a summary in each quarterly report of the number of hours expended, number of completed LEMPs submitted, and major tasks accomplished.
- ii. Provide any feedback to VEM Regional Coordinators regarding municipalities which required additional assistance in order to capture any potential problem areas.
- iii. Provide LEMP information using the provided SharePoint document, and report pending exercises and completed LEMPs to VEM before the final Friday of each month. LEMP spreadsheet submission deadlines for the FY20 cycle are:

Oct 30, 2020	Nov 27, 2020	Dec 25, 2020	Jan 29, 2021	Feb 26, 2021
March 26, 2021	April 30, 2021	May 28, 2021	June 25, 2021	July 30, 2021
August 27, 2021	Sept 24, 2021			

2. Technical Assistance and Education

RPCs will provide technical assistance and overall regional/ statewide coordination for emergency preparedness, response, mitigation, and long-term recovery.

RPCs are encouraged to work with their RPC counterparts to ensure trainings and/or exercises (as able) will be cross-jurisdictional and reach a wider audience. Courses which are coordinated between multiple RPCs can be claimed on each RPC's quarterly report.

Venue, food and drink costs for meetings are allowable expenses, but should be kept to a minimum. Food and drink costs should adhere to state per diem rates, per registered participants attending the meeting. The state food and drink per diem rates are listed below.

Breakfast \$5.00

Lunch \$6.00

Dinner \$12.85

Each RPC shall:

- i. Coordinate with the VEM Regional Coordinator to schedule, develop, and conduct cross-functional emergency management related trainings and/or exercises to meet local needs.
- ii. Participate (at least one individual per RPC) in monthly conference calls with VEM staff. (1 hour per meeting)
- iii. Participate (at least one individual per RPC) in quarterly regional meetings. These regional meetings will be hosted by the VEM Regional Coordinator and will be an opportunity to coordinate with other RPCs and the VEM Regional Coordinator serving that region. (3 hours per quarterly meeting to account for travel time should these be allowable in-person)
- iv. Provide technical assistance for communities in emergency preparedness, and hazard mitigation to include onboarding for EMDs and EMCs, and presentations for local officials.

Each RPC may:

- v. Provide assistance to municipalities in applying for grant applications, as long as the RPC is not planning to receive funding from that grant. Assistance can include grants from the following:
 - Homeland Security Grant Program
 - Hazard Mitigation Grant Program
 - Building Resilient Infrastructure and Communities
 - Flood Mitigation Assistance
 - all other grant application assistance must be approved by VEM.
- vi. Provide Local Emergency Relief Assistance Fund (ERAF) assistance to municipalities, to include but not limited to:
 - NFIP compliance to include:
 - Supporting towns with NFIP or River Corridor bylaw development or updates
 - Supporting towns in maintaining NFIP compliance
 - Supporting towns in joining NFIP or Community Rating System (CRS)
 - Participating in floodplain manager trainings
 - Participating in NFIP re-mapping processes

- Local Hazard Mitigation Plan development assistance if there is no other funding assistance for LHMP development.

EMPG funds may not be used for the following tasks:

- If an RPC is developing a Hazard Mitigation Assistance (HMA) planning grant application on behalf of towns with the RPC as the sub-applicant, EMPG funds may not be used for that application development. To clarify, RPCs can still apply on behalf of towns if they prefer, but EMPG cannot be used to develop the application if the RPC will be the subrecipient. EMPG funds can be used for developing hazard mitigation project applications for municipalities. If a town asks an RPC for HMA planning grant development assistance, the RPC should forward their request to the Hazard Mitigation Planner. The Hazard Mitigation Planner can assist towns with application development and will apply on behalf of towns.
 - If there is any Hazard Mitigation Assistance (HMA) funding for a town to develop an LHMP, EMPG cannot be used to assist that town with LHMP development. If there is funding through HMA, there should be no duplication of billing to other federal sources.
- vii. Budget for trainings that allow RPCs to better assist their municipalities with the above programs. Trainings external to VEM will need to be approved by the EMPG subgrant manager prior to registration and attendance.
- viii. Provide regional emergency management coordination and support; partnering with VEM Regional Coordinators, municipalities, private entities, hospitals, higher education, fire departments, law enforcement, and other stakeholders to meet RPC and state emergency management initiatives. This coordination and support may include:
- Technical support and outreach to local communities, Citizens Corps programs, VOADs, COADs, and other local/regional/statewide emergency teams.
 - Staff participation at the THIRA/SPR workshop, Integrated Preparedness Planning Workshop, Annual Emergency Preparedness Conference, VEM meetings, etc.
 - Assisting in needs assessments.
 - Assisting in scheduling of emergency management training and exercises for communities.
- ix. Budget for direct requests and invitations. Understanding that many requests for assistance (from VEM and/ or local contacts) will come throughout the year and cannot be 100% accurately represented in the application up front, RPCs are asked to build their budget and staff time as best as possible based on known or anticipated assistance which will be required in the coming grant cycle.

Reporting Requirements:

- For any trainings not scheduled through the Learning Management System, provide verification of the training (i.e. course announcement, sign in sheet), on a quarterly basis, once completed.
- Submit the Food and Drink Per Diem Form with quarterly reimbursement requests if food or drink was purchased for meetings that quarter. Form to be provided by VEM.

- iii. Provide a summary of hours expended, meetings attended or hosted, and goals achieved through technical assistance to include the topic and communities/ partners involved in each quarterly report.

3. Regional Emergency Management Committee Transition

Effective July 1st, 2021, Regional Emergency Management Committees (REMCs) will be established from Local Emergency Planning Committees (LEPCs) and Emergency Management Director (EMD) Roundtables. REMCs will coordinate emergency planning and preparedness activities across their regions to improve local preparation for, response to, and recovery from all-hazard disasters. Within the EMPG FY20 period of performance, RPCs will be the primary entity transitioning LEPCs and EMD Roundtables to REMCs, using the overall REMC concept and program that will be developed by VEM. Additional information on the transition will be forthcoming.

Understanding that some RPCs provide administrative support to LEPCs under a separate funding source, RPCs should ensure items budgeted for under EMPG are not in conflict with administrative work that is provided to LEPCs.

RPCs will still conduct EMD Roundtables in FY20 in conjunction with the transition to REMCs by July 1st, 2021.

Please **budget at least 15%** of the overall EMPG FY20 budget for the activated under this work element, including REMC transition planning and implementation.

Each RPC shall:

- a. Organize and host regional EMD Roundtables at a minimum twice prior to July 1st, 2021, ensuring coordination with VEM Regional Coordinators. EMD Roundtables are intended to be a forum for communication, education, and best practice sharing regarding local EMD duties. EMD Roundtables shall be free and open to all EMDs in the region and shall not be members-only or exclusive. Meeting topics should vary to reflect current emergency management challenges in the area. EMD Roundtables should be conducted while planning for the REMC transition.
- b. Budget for REMC transition planning and implementation that will be conducted in coordination with VEM and will build off the overall REMC concept and program that will be developed by VEM. State-level transition planning shall include tasks such as participating in the development of the statewide REMC program with VEM, and messaging to LEPCs, EMDs, and other local emergency management and municipal partners on the REMC transition plan.
- c. Plan and budget for developing region-specific REMC structure(s) and procedures with the VEM Regional Coordinator, performing administrative tasks for the REMC including soliciting presenters, scheduling meetings, and taking notes. Other tasks may be added as the transition process unfolds.

Each RPC may:

- a. Attend LEPC meetings as a statutory member of the LEPC and at State Emergency Response Commission (SERC) meetings until July 1, 2021. (Time allocated to this budget item must be deconflicted with funding received from the LEPC through the SERC.)

Reporting Requirements:

- i. Provide a summary of hours expended, meetings attended or hosted, and progress made towards the REMC transition to include the communities/ partners involved in each quarterly report.
- ii. Provide agendas and meeting minutes for REMC meetings hosted along with a quarterly report.
- iii. Provide a summary of hours expended, agendas, and meeting minutes for EMD roundtables along with a quarterly report.

Response:

4. State-wide Emergency Response Preparation

The tasks identified within this section (State-wide Emergency Response Preparation) are intended to train and prepare RPC staff to serve the role of Local Liaison or SEOC staff during real world emergencies. During real world emergencies, the VEM/RPC MOA serves as the mechanism for work scope and payment to the RPCs for the assistance of RPC staff in carrying out the State's duties in performing certain emergency management functions. All work related to training and exercising for those roles should be covered under this EMPG RPC Sub Grant.

RPCs will ensure a minimum of three individuals are identified in the EMPG Sub Grant application, and then quarterly in the EMPG Quarterly Reports, that may operate within the State Emergency Operations Center (SEOC) during and outside of normal business hours. RPCs will also identify those staff that will act as Local Liaisons in EMPG Quarterly Reports. Staff identified as Local Liaisons can be different than the minimum three staff identified to serve in the SEOC. RPCs will provide any appropriate updates for Local Liaison staff or SEOC staff (at a minimum, quarterly, in the Quarterly Reports) to ensure contact information is up-to-date.

To ensure an appropriate statewide level of response can be attained, RPCs will assist VEM in providing staff to the SEOC during activations (exercises or actual events). To this end, RPCs will need to ensure their staff members are appropriately trained and obtain experience in supporting the SEOC. VEM will work with identified RPC staff to determine appropriate primary and secondary SEOC roles.

Each RPC shall:

- a. Ensure each individual identified as SEOC support is trained to the minimum SEOC level in at least one role in the SEOC. RPCs are required to work towards completion of the SEOC Basics and SEOC Staff curriculums in accordance with the SEOC Training Curriculum requirements.
- b. Ensure each individual identified as a Local Liaison is familiar with the Local Liaison reporting process. RPCs may reach out to the VEM Emergency Management Planner (Marianne.wolz@vermont.gov) to provide an overview of the Local Liaison process to any RPC staff identified as a Local Liaison.
- c. Ensure that by the end of the contract period, at least one individual (of the three qualified individuals identified) has GIS experience sufficient to serve as a Mapping and Display Specialist in the SEOC. Other roles can be in the Mission and Resource Support, Situational Awareness, or Planning Sections and will be determined based on SEOC need. RPCs should budget a minimum of 10 and a maximum of 40 hours total for each of the 3 identified staff members to complete trainings as identified in the SEOC Training Curriculum. This includes training for the new disaster management software that will be rolled out in the fall of 2020.

- d. Budget 8 hours for each individual identified as SEOC support to participate in one SEOC exercise per year. This time will include any pre- and post-exercise briefings. Participation over this amount will be completed as funding allows.
- e. Participate in after action meetings and in the improvement planning process for any SEOC activations. This may include meetings and/or conference calls relating to Local Liaison activations or exercises/ incidents which required RPC personnel within the SEOC. Budget 8 hours plus applicable travel time per individual in attendance.

Reporting Requirements:

- i. Provide verification of RPC points of contact (even if no change) in each quarterly report, or as changes occur. Notifying VEM of changes to points of contact should not wait until the quarterly report, but at a minimum should be updated quarterly. RPCs shall ensure both Local Liaisons and SEOC staff are identified. Minimum contact information should include name, phone, email and roles the individual can fill in the SEOC, and trainings (as outlined in the SEOC Training Curriculum) they will need to take to accomplish this. Provide number of hours (based on the number of training hours per course) and load certificates of course completion into the [Learning Management System](#).
- ii. Provide the number of hours and staff participation in AAR/ IPs in each quarterly report.